

## Message Text

SECRET

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ACTION NODS-00

INFO OCT-01 ISO-00 /001 W  
-----018811 151648Z /45  
O 151145Z JAN 78 ZFF4  
FM AMEMBASSY CAIRO  
TO AMEMBASSY TEL AVIV NIACT IMMEDIATE  
SECSTATE WASHDC NIACT IMMEDIATE 4263

S E C R E T SECTION 01 OF 02 CAIRO 01566

EXDIS (HANDLE AS NODIS)

C O R R E C T E D C O P Y TEXT PARA 5 LINE 15

E.O. 11652: GDS  
TAGS: PEPR PGOV EG IS  
SUBJECT: MEETING WITH SADAT JANUARY 15

REF: STATE 11038

SUMMARY: CONVEYED SUBSTANCE REFTTEL TO SADAT AND VP  
MUBARAK THIS MORNING AND GAVE THEM OUR ABBREVIATED THREE-  
POINT AGENDA. EXPLAINED RATIONALE OF REVISED AGENDA AND  
NOTED DAYAN IS TRYING SELL BEGIN AND ISRAELI CABINET  
TODAY REVISED ITEM B. AFTER STUDYING OUR REVISED AGENDA,  
SADAT SAID HE COULD ACCEPT IT. HE ESPECIALLY LIKED  
"COMPREHENSIVE PEACE SETTLEMENT." ALSO EXPLAINED OUR  
PRESS STATEMENT ANNOUNCING POSTPONEMENT SECRETARY'S TRIP  
AND REASONS WHY WE DID NOT WISH CAST BLAME ON EITHER  
PARTY. EXPRESSED HOPE AGENDA PROBLEM CAN BE EXPEDITIOUSLY  
RESOLVED TODAY AND URGED SADAT IN ANY EVENT SEND DELEGA-  
TION TO JERUSALEM AS SCHEDULED SO AS TO AVOID PUBLIC  
APPEARANCE OF COLLAPSE OF NEGOTIATIONS. SADAT SAID HE  
WOULD WISH DISCUSS WITH SECURITY COUNCIL, BUT DID NOT  
THINK DELEGATION COULD GO UNTIL AGENDA DIFFERENCES RESOLVED,  
THIS WOULD DEPEND ON ISRAELI DECISION. I ALSO URGED BOTH  
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SIDES ESCHEW FURTHER INFLAMMATORY PUBLIC STATEMENTS. END  
SUMMARY.

1. HAD HOUR-LONG MEETING WITH SADAT THIS MORNING AS  
SCHEDULED. VP MUBARAK AND, LATER, PRIMIN SALEM WERE WITH  
HIM.

2. TOLD HIM OF SECRETARY'S DISAPPOINTMENT IN HAVING TO POSTPONE ARRIVAL IN JERUSALEM AND HOPE THAT AGENDA DIFFICULTY CAN BE EXPEDITIOUSLY RESOLVED. SADAT EXPRESSED APPRECIATION FOR SECRETARY'S ACTION.

3. I THEN BRIEFED HIM ON DEVELOPMENTS OF LAST NIGHT AFTER MY TELECON WITH VP MUBARAK. EMPHASIZED THAT BEGIN WANTS TO RESOLVE PROBLEM, BUT NEEDS TO CONSULT HIS CABINET COLLEAGUES. MUBARAK INTERJECTED THAT HE UNDERSTOOD ISRAELI CABINET MEETING SOMETIME THIS MORNING. ALSO TOLD HIM DAYAN WILL ATTEMPT PERSUADE BEGIN AND CABINET TO ACCEPT ABBREVIATED VERSION OF HIS EARLIER SUGGESTED FORMULATION FOR ITEM B.

4. SINCE EGYPTIANS HAD NOT BEEN FILLED IN ON DETAILS OF OUR EFFORTS OF PAST FEW DAYS TO SIMPLIFY AGENDA, I GAVE VP MUBARAK COPIES OF OUR REVISED AGENDA PROPOSAL. NOTED THAT IN SHORTENING ITEM A, WE HAD CONSCIOUSLY SUBSTITUTED "COMPREHENSIVE PEACE SETTLEMENT" FOR EARLIER LANGUAGE RE "NEGOTIATIONS OF PEACE TREATIES," IN EFFORT BE OF HELP TO PHRASEOLOGY WOULD BE SUCH THINGS AS WITHDRAWAL, BORDERS, SOLUTION PALESTINIAN PROBLEM, ETC. ALSO POINTED OUT UTILITY OF THIS LANGUAGE TO ENABLE HIM RE-EMPHASIZE AT HOME AND TO ARAB WORLD THAT HIS PURPOSE IS A COMPREHENSIVE PEACE SETTLEMENT. SADAT LIKED THIS AND SAID HE HAS NOT PROBLEM WITH IT. ON ITEM C, I POINTED OUT THIS IS

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UNCHANGED.

5. THE DIFFICULTY HAD ARISEN OVER ITEM B. TOLD HIM OF BEGIN'S TURN-DOWN OF DAYAN'S SUGGESTION AND, TO BE SURE THAT MUBARAK HAD PROVIDED FULL DETAILS, I WENT THROUGH BEGIN'S FOUR ALTERNATIVES. SADAT STUDIED THEM CAREFULLY, BUT REITERATED HE FINDS THEM UNACCEPTABLE. I THEN TOLD HIM, AS RESULT OUR EFFORTS, DAYAN WILL TRY TO PERSUADE BEGIN AND ISRAELI CABINET TODAY TO ACCEPT FORMULATION "THE GUIDELINES FOR NEGOTIATION RELATING TO THE WEST BANK AND GAZA ISSUES." IF DAYAN SUCCEEDS, THIS SEEMED TO US TO BE A NEUTRAL FORMULATION WHICH WOULD ALLOW EACH SIDE TO HANDLE THE ITEM IN ACCORDANCE WITH ITS REQUIREMENTS. I HOPED SADAT WOULD AGREE THAT IT ADEQUATELY MEETS HIS NEEDS. AFTER LOOKING AT THE FORMULATION CLOSELY, SADAT THOUGHT THAT THE INCLUSION OF THE WORD "ISSUES" IS AN ISRAELI "TRAP". THEY WILL SEEK TO USE THIS FORMULATION TO LIMIT SCOPE OF PERTINENT TALKS. I TOLD HIM THEY MAY OR MAY NOT SEEK TO DO SO, BUT WE THINK THIS FORMULATION ENABLES EGYPT TO PUT FORTH ITS CONCEPTS ON THE SUBJECT. AFTER SOME DISCUSSION WITH MUBARAK, SADAT SAID HE COULD ACCEPT FORMULATION. HE WOULD PREFER

DELETION OF "ISSUES", BUT WILL GO ALONG IF ISRAELIS  
INSIST. THUS, ASSUMING DAYAN SUCCEEDS IN HIS EFFORT, WE  
WOULD HAVE BOTH EGYPTIAN AND ISRAELI AGREEMENT TO THE  
THREE-POINT AGENDA.

6. I THEN READ OUR PUBLIC STATEMENT RE POSTPONEMENT  
SECRETARY'S TRIP AND EXPLAINED THE RATIONALE. HE WAS A  
LITTLE DISAPPOINTED THAT WE HAD NOT BEEN MORE SPECIFIC,  
BUT DID NOT PRESS THE POINT. MUBARAK NOTED THAT ISRAELIS  
HAVE ANNOUNCED SECRETARY'S POSTPONEMENT IS INTENDED PUT  
"PRESSURE" ON GOI AND LAUGHINGLY COMMENTED BEGIN STATEMENT

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INFO OCT-01 ISO-00 /001 W  
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SECSTATE WASHDC NIACT IMMEDIATE 4264

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SERVES PURPOSE SO FAR AS GOE IS CONCERNED.

7. I EXPRESSED HOPE AGENDA PROBLEM CAN BE EXPEDITIOUSLY  
SOLVED TODAY AND CONVEYED SECRETARY'S URGING THAT SADAT  
IN ANY EVENT SEND EGYPTIAN DELEGATION TO JERUSALEM TODAY  
AS SCHEDULED IN ORDER FIND WAYS AROUND IMPASSE. EMPHA-  
SIZED IMPORTANCE THAT BOTH SIDES CONTINUE EFFORTS TO  
RESOLVE AGENDA PROBLEM AND THAT THERE NOT BE PUBLIC  
APPEARANCE OF COLLAPSE OF NEGOTIATIONS. SADAT THOUGHT  
ABOUT THIS FOR A MINUTE, BUT SAID HE WILL WANT TO DIS-  
CUSS IT WITH HIS NATIONAL SECURITY COUNCIL WHICH WAS  
SCHEDULED MEET IMMEDIATELY AFTER OUR SESSION. WHILE  
HE WOULD CAREFULLY WEIGH THE SECRETARY'S VIEWS, HE DID NOT  
BELIEVE IT DESIRABLE TO SEND EGYPTIAN DELEGATION UNTIL  
AGENDA ISSUE IS IN FACT RESOLVED. IN THIS CONNECTION,  
HE NOTED THAT HE TOO HAS A PUBLIC RELATIONS PROBLEM AND  
CLAIMED EGYPTIAN PUBLIC WILL NOT UNDERSTAND WHY EGYPTIAN  
DELEGATION IS LEAVING WHEN THERE ARE CLEARLY UNRESOLVED  
DIFFERENCES. HE AND NSC WOULD MAKE DECISION IN THE LIGHT

OF ISRAELI DECISION ON DAYAN'S REFORMULATION.

8. FINALLY, I TOOK OCCASION URGE THAT BOTH SIDES HOLD OFF  
FURTHER PUBLIC STATEMENTS ABOUT THE OTHER'S MOTIVES LEST  
THIS CAUSE MORE DETERIORATION IN ATMOSPHERE. ALL OF OUR  
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EFFORTS SHOULD BE CONCENTRATED ON RESOLVING AGENDA DIFFI-  
CULTY AND GETTING NEGOTIATIONS GOING IN JERUSALEM. IN  
THIS CONNECTION, I NOTED SADAT'S LAST OCTOBER INTERVIEW  
HAD BEEN A VERY HARD ONE AND POINTED OUT THAT BEGIN'S  
REPLY HAD BEEN COMMENDABLY RESTRAINED. SADAT SEEMED TO  
TAKE THE POINT. (MUBARAK TOLD ME PRIVATELY HE HAD SOUGHT  
TO DELAY PUBLICATION SO THAT SOME OF HARSHER LANGUAGE  
COULD BE CHANGED, BUT BY TIME HE HEARD ABOUT IT,  
MAGAZINE ALREADY ON STANDS.) EILTS

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## Message Attributes

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**Channel Indicators:** n/a  
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**Concepts:** POLITICAL SETTLEMENT, PEACE, NEGOTIATIONS, CAT-B  
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**Draft Date:** 15 jan 1978  
**Decaption Date:** 20 Mar 2014  
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**Type:** TE  
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